

FRAMEWORK FOR DESIGNING A HEALTH COVERAGE PROPOSAL		
Element	Description	Issues / Questions
Overall approach	<ul style="list-style-type: none"> <li>▪ Purpose and goals of the plan</li> <li>▪ Starting point assumptions about existing programs</li> <li>▪ Key terms defined (e.g, what is meant by universal coverage or public option?)</li> <li>▪ Target population(s)</li> </ul>	<ul style="list-style-type: none"> <li>▪ Cover the remaining uninsured (including undocumented) given a starting point where most Californians have coverage?</li> <li>▪ Adopt a state coverage model to replace the loss of federal support and protect coverage for existing insured populations?</li> <li>▪ Restructure or replace existing coverage?</li> </ul>
Coverage responsibility provisions	<ul style="list-style-type: none"> <li>▪ Employer mandate</li> <li>▪ Employee mandate</li> <li>▪ Individual mandate</li> </ul>	<ul style="list-style-type: none"> <li>▪ Require employers and/or individuals to secure coverage?</li> <li>▪ How will state enforce mandates?</li> <li>▪ Federal ERISA challenges for a state-based employer mandate?</li> <li>▪ Who would be covered / exempt from mandate requirements?</li> </ul>
Coverage structure	<ul style="list-style-type: none"> <li>▪ Public and private approaches to coverage</li> <li>▪ Model (e.g., exchange public/private marketplace, pay or play, single payer)</li> </ul>	<ul style="list-style-type: none"> <li>▪ What public coverage programs exist? State and/or county administered?</li> <li>▪ Role of private insurance markets?</li> <li>▪ Is there an exchange, purchasing pool or cooperative?</li> </ul>
Public programs / Eligibility	<ul style="list-style-type: none"> <li>▪ Public coverage programs</li> <li>▪ Premium subsidies or supports</li> </ul>	<ul style="list-style-type: none"> <li>▪ Income and eligibility thresholds for public programs? Role of Medicaid? Medicare?</li> <li>▪ What premium supports or subsidies for private coverage? Who administers?</li> </ul>
Benefits	<ul style="list-style-type: none"> <li>▪ Public programs</li> <li>▪ Private market</li> </ul>	<ul style="list-style-type: none"> <li>▪ Benefits in public programs and for whom?</li> <li>▪ Benefit requirements in private coverage?</li> </ul>
Financing	<ul style="list-style-type: none"> <li>▪ Available state, federal and local funds</li> <li>▪ Additional revenues required and sources to generate</li> <li>▪ Enforcement and collection</li> <li>▪ Tax favored approaches (Health Savings Accounts, etc.)</li> </ul>	<ul style="list-style-type: none"> <li>▪ Estimated program costs?</li> <li>▪ Assumptions about state and federal funding? Federal waivers? Existing program funding to be redirected? Additional revenues needed?</li> <li>▪ What revenue sources will be available or can be generated to cover program costs?</li> <li>▪ How will anticipated program savings be captured and used to support coverage? What is the time lag for capturing any savings?</li> </ul>
Market rules	<ul style="list-style-type: none"> <li>▪ Rules for private coverage</li> <li>▪ Underwriting and rating rules</li> <li>▪ Medical loss ratio</li> <li>▪ Rate review and approval</li> </ul>	<ul style="list-style-type: none"> <li>▪ Coverage available regardless of health status or pre-existing conditions?</li> <li>▪ Rating factors – age (ratio), geography?</li> <li>▪ Regulatory oversight?</li> </ul>
Delivery system and provider payment methods	<ul style="list-style-type: none"> <li>▪ Fee-for-service, capitation</li> <li>▪ Safety net provider payments</li> <li>▪ Payment reforms and other incentive payments</li> </ul>	<ul style="list-style-type: none"> <li>▪ How will providers be paid? Networks and system design(s) permitted, encouraged or prohibited?</li> <li>▪ Cost containment, quality improvement and care management features included?</li> </ul>
Timeline	<ul style="list-style-type: none"> <li>▪ Implementation schedule</li> <li>▪ Phase-in</li> </ul>	<ul style="list-style-type: none"> <li>▪ Are federal approvals needed?</li> <li>▪ State legislation or ballot initiatives?</li> </ul>